

HEADQUARTERS  
UNITED STATES EUROPEAN COMMAND  
UNIT 30400, BOX 1000  
APO AE 09128

DIRECTIVE  
NUMBER 56-4

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**PLANS AND POLICY**

Responsibilities Relating to the Federal Republic of Germany

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1. **Summary.** To make specific assignments of the U.S. military responsibilities, duties, and functions in the Federal Republic of Germany.
  2. **Applicability.** This Directive applies to joint activities assigned to or reporting through HQ USEUCOM including USEUCOM Logistics Coordination Cells, Offices of Defense Cooperation (ODC), Security Assistance offices, Special Operations Command Europe, the Joint Analysis Center, the George C. Marshall European Center for Security Studies, European Stars and Stripes, NATO School and Joint/Combined Task Forces. This directive also applies to Component Commands.
  3. **Internal Control Systems.** This Directive contains no internal control provisions or checklists for conducting internal reviews and is not subject to the requirements of the internal management control program. For HQ USEUCOM and subordinate joint activities, the applicable internal control directive is ED 50-8, Internal Management Control Program.
  4. **Suggested Improvements.** ECJ5-E is the proponent for this Directive and suggested improvements should be forwarded to HQ USEUCOM, ATTN: ECJ5-E, Unit 30400, Box 1000, APO AE 09128.
  5. **References.** See Appendix A.
  6. **Responsibilities of USCINCEUR, Component Commanders, United States Defense Representative (USDR), ODC, and USEUCOM Liaison Officer (LNO) to the German Federal Ministry of Defense (FMOD).**
    - a. **USCINCEUR.** USCINCEUR, as the U.S. military commander having area responsibility for Germany under references A-1 through A-4, has been given authority and responsibility for military duties and functions of the U.S. in the Federal Republic of Germany, including: management of assigned missions and tasks; assignment of missions to components to ensure

unity of effort; security of the command, including personnel, bases, and U.S. possessions; communications with the Chiefs of the Military Services and the Chairman, JCS; U.S. military representation to international and U.S. national agencies; and other responsibilities of a unified commander as set forth in these references.

b. Component Commanders. Component commanders, in performing the functions prescribed in paragraphs e through h below and in other directives, will advise and inform USCINCEUR regarding intended contacts, correspondence, and significant results of contacts in the Federal Republic of Germany involving authorities of U.S. and multi-national agencies, Germany, and other nations except:

(1) For routine matters not affecting joint military policy and for which definite procedures and channels have been established.

(2) For routine single-service matters not affecting the unified command.

(3) As authorized by USCINCEUR.

c. USDR. The USDR is the in-country focal point for planning, coordinating, and executing support to U.S. Government officials for in-country U.S. defense issues and activities that are not under the mission authority exercised by parent DoD Components. The USDR is an additional duty title assigned to a military officer serving in a specifically designated position. The U.S. Defense Attaché (DATT), Germany, is assigned the additional responsibility of USDR, Germany. The USDR provides coordination of administrative and security matters to U.S. Government officials for all noncombatant command elements in the foreign country in which he or she is assigned. A complete description of the USDR is in reference A-10.

d. ODC. Serves as USEUCOM representative to the German FMOD, U.S. Embassy, and appropriate subordinate commands for the management and coordination of all Security Assistance, Armaments/Defense Cooperation, and Foreign Military Sales (FMS) programs. Participates in planning, programming, execution and policy coordination of Defense Cooperation and FMS programs. Serves as DoD and USEUCOM lead office for management of such programs with appropriate host country military and civilian agencies. Coordinates appropriate issues with OSD, USEUCOM, USEUCOM Components, U.S. Service staffs/agencies, or other offices as required. Maintains close coordination with USDR, U.S. Embassy Offices, the U.S. Army Standardization Group, the U.S. Air Force Research and Development Office, and the USEUCOM LNO to the German FMOD as appropriate, to ensure a coordinated U.S. program. Chief, ODC Germany is assigned the additional responsibility of Deputy USDR, Germany.

e. USEUCOM LNO to the German FMOD. The USEUCOM LNO to the German FMOD position serves as USEUCOM representative to foster mutual understanding of methods of organization, administration, development, doctrine, planning, and operations between USEUCOM and the German FMOD in order to enhance interoperability, operational readiness,

and the flow of information between USEUCOM and the German FMOD. The USEUCOM LNO to the German FMOD participates in the planning, preparation, oversight, and analysis of NATO, U.S., and German exercises and operations; assists in the coordination of visits; shares information regarding planning, tactics, operations, strategy, and related research and development; and facilitates the submission and approval of requests for information or assistance. A complete description of the USEUCOM LNO to the German FMOD is in reference A-17.

f. Special Circumstances. The large DoD community in Germany includes many non-USEUCOM units and agencies who do not report directly to USEUCOM but are subject to USCINCEUR's control under the special circumstances (major emergencies, etc.) specified in reference A-5. Additional USCINCEUR coordination may evolve through mutually negotiated command agreements that address the role these agencies play in USCINCEUR's mission.

## 7. Authority and Functions.

### a. Authority and Functions Reserved by USCINCEUR.

- (1) Those military actions which may affect U.S. foreign policy.
- (2) The following matters of military interest:
  - (a) Providing advice and assistance, as requested and as deemed necessary, to the Chief of the U.S. Diplomatic mission to the Federal Republic of Germany with respect to matters of joint military interest.
  - (b) Contacts required with nonmilitary government authorities of the Federal Republic of Germany, except in routine matters for which definite policies and channels have been established and as otherwise provided in this Directive.
  - (c) Contacts with military representatives of other foreign powers in Germany, when required, with respect to joint U.S. military interests, except as stated elsewhere in this directive.
  - (d) All matters which relate to negotiations for U.S. military facilities and rights, privileges, and immunities for the U.S. forces in Germany, except as specifically delegated by reference A-6.
  - (e) Initial contact with German authorities and with military representatives of other foreign powers in Germany informing them of, or obtaining approval for, the movement of U.S. forces outside the area of U.S. responsibilities when flexibility is needed in situations that overlap unified command geographic boundaries. Coordination and necessary follow-up will be made by the component commander concerned.

(f) All aspects of the implementation phases of U.S.-German military facilities agreements, except for those matters which are or may be delegated.

(g) All matters pertaining to the management of radio frequencies used by U.S. forces in Germany as outlined in reference A-15.

(h) Intelligence (including counterintelligence) matters of a joint nature.

(3) Policy guidance for all military public affairs matters and monitoring of in-country military public affairs activities to ensure compliance with Department of Defense and U.S. embassy policy guidance (reference A-7).

b. Authority and Functions Assigned to the Component Commanders.

(1) USAREUR, USNAVEUR, and USAFE provide advice and assistance to USCINCEUR and the USDR in Bonn with respect to ground, naval, and air matters of significant joint interest. HQ USEUCOM will be informed (through the USDR when appropriate) of significant contact with: U.S. Embassy, offices of the German government, and military representatives of other foreign forces stationed in the Federal Republic of Germany. Significant contacts are those which have potential impact on USCINCEUR operational command of joint forces, or on USCINCEUR plans and programs, or involving USCINCEUR special interest matters. In instances where the significance of the contact is in doubt, the contact shall be reported to the USDR for resolution.

(2) The USEUCOM LNO to the FMOD will maintain contact and closely cooperate with the USDR on matters affecting their mutual commands.

(3) The liaison officers of the component commanders will be given maximum latitude on single-service matters and on those matters for which definite policies and channels have been established.

(4) In matters regarding U.S. forces in Germany and with respect to implementation of Host Nation Support arrangements set forth in reference A-16, component commanders will represent, when directed, USCINCEUR on respective ground, naval, and air matters of joint concern which require contact with the U.S. Diplomatic Mission, officials of the German government, and military officials of foreign powers in Germany.

(5) Component commanders will submit to USCINCEUR timely recommendations for proposed actions which may affect U.S. foreign policy.

(6) Responsibilities for military assistance matters are as set forth in reference A-14.

(7) Continue established liaison with other sending states' forces.

(8) Component commanders retain the authority to engage in single-service negotiations, under the direction of service headquarters, except for those matters outlined in paragraph 3d above.

c. Authority and Functions Specifically Assigned to USAREUR.

(1) Render to the office of the U.S. Diplomatic Mission and other agencies of the U.S. government in Germany, logistic and administrative support on a reimbursable basis within available resources and to the extent requested and authorized.

(2) In matters regarding U.S. forces in Germany:

(a) Coordinate, justify, and negotiate with appropriate civil and military authorities of the Federal Republic of Germany the requirements of other U.S. activities for labor, services, facilities, real estate, and supplies from Germany as set forth in references A-11, A-12, and A-13. Advise and inform USCINCEUR and other commanders, as appropriate, on policies and procedures regarding these matters to ensure uniformity of practices for U.S. forces in Germany.

(b) Serve as Designated Commanding Officer (DCO) for the exercise of foreign criminal jurisdiction in Germany as set forth in reference A-8.

(c) Serve as Designated Military Commander (DMC) for the foreign tax relief program in Germany as set forth in reference A-9.

(d) When directed, conduct negotiations with the German government on matters related to German-granted rights, privileges, and immunities that affect U.S. forces, civilian components, and/or family members.

(e) Act as USCINCEUR Executive Agent for Noncombatant Evacuation Operations (NEO) in the Federal Republic of Germany.

(f) Act as USCINCEUR Executive agent for all sending state forces matters, except that single service Air Force matters will be the responsibility of USAFE.

d. Authority and Functions Specifically Assigned to USAFE.

(1) Direct communications with the German Air Force are authorized on the following matters:

(a) Plans for the German air defense system and the tactical air control system (TACS) involving USAF units, except that such communications will be through the Office of Defense Cooperation (ODC) when such plans concern military assistance matters.

(b) Flying safety (other than training aspects), air defense system and TACS, joint military air traffic control, joint operating procedures, and air base master plans and joint-use bases.

(2) For coordination of U.S. military and NATO Infrastructure Construction projects in Germany, see references A-11 and A-12.

FOR THE COMMANDER IN CHIEF:

OFFICIAL:

DAVID L. BENTON III  
Lieutenant General, USA  
Chief of Staff

SUSAN M. MEYER  
LTC, USA  
Adjutant General

Appendix  
A - References

DISTRIBUTION:  
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## Appendix A

### References

- A-1. 22 United States Code 3927, Authority and Responsibilities of United States Chiefs of Missions.
- A-2. PL 99-433, Goldwater-Nichols Department of Defense Reorganization Act of 1986.
- A-3. DoD Directive 5100.1, Functions of the Department of Defense and its major components.
- A-4. JCS SM 143-88, Unified Command Plan (UCP) (U) (SECRET).
- A-5. JCS Pub 0-2 (with Change 1), Unified Action Armed Forces (UNAAF).
- A-6. USEUCOM Directive 5-13, International Agreements; Authority and Responsibilities.
- A-7. USEUCOM Directive 15-1, Public Affairs - Organization and Policies.
- A-8. USEUCOM Directive 45-3, Foreign Criminal Jurisdiction Over U.S. Personnel.
- A-9. USEUCOM Directive 45-8, Foreign Tax Relief Program.
- A-10. USEUCOM Directive 56-9, European Command Relationships and U.S. Defense Representatives.
- A-11. USEUCOM Directive 60-4, NATO Common Infrastructure Responsibilities.
- A-12. USEUCOM Directive 61-4, Military Construction/Engineering in the USEUCOM Area.
- A-13. USEUCOM Directive 62-3, Real Estate Operations.
- A-14. USEUCOM Directive 90-3, Security Assistance Responsibilities of Component Commanders.
- A-15. USEUCOM Directive 100-6, Management and Use of the Electromagnetic Spectrum.
- A-16. Agreement Between the United States of America and the Federal Republic of Germany Concerning Host Nation Support During Crisis or War, dated 15 April 1982.
- A-17. Agreement between the German FMOD and the U.S. DoD to establish the offices of a German LNO to USEUCOM and a USEUCOM LNO to the FMOD, dated 12 July 1996.